

# **Public finances**

So far, so good . . . But rising risks of an overshoot in borrowing

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# 2011-12 FY: Half-time report

Half-way through the 2011-12 FY, the UK public sector deficit reduction has been broadly in line with official (OBR) forecasts to fall to £122bn, 7.9% of GDP.

Deteriorating growth outlook means the risks remain skewed towards a modest overshoot (RBS f/cast: £126bn, 8.2% of GDP) – not enough to unnerve the markets. Bigger overshoot risks in 2012-13 (RBS: £108bn, 6.7% of GDP, vs £101bn/6.2%).

Public spending control: cumulative spending growth in 2011-12 = 2.9% y/y vs OBR f/cast of 3.6%. This is important as future deficit reductions hinge mainly on spending restraint.

Tax inflows marginally weaker than expected. Once adjusting for the Bank Payroll Tax and the Bank Levy, cumulative growth in receipts = 6.0% y/y vs OBR f/cast of 6.9%.

PSNB-ex financial interventions, cumulative, £bn 160 Actual, 2011-12 140 - - - - · OBR 2011-12 f/cast (linear) 120 - 2010-11 100 2009-10 80 60 40 20 0 D

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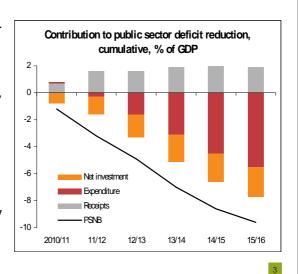
# **UK** medium-term fiscal strategy

Over the six year period to 2015-16, some 80% of the UK deficit reduction is planned to come from public expenditure restraint.

The tax rises (VAT, 50p income tax rate, NICs) have been largely implemented.

On the expenditure side, the cuts have been concentrated on investment spending.

Current expenditure has continued to rise in nominal terms – the 'cuts' have been to spending *growth*. Initial current expenditure cuts should be easy to identify given high levels of public spending, but will be politically difficult.



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# **Growth prospects**

Near-term volatility and medium-term downside risks for trend rates

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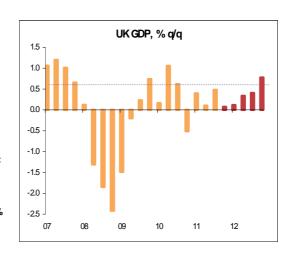
# Short-term growth: Double-dip risks

A sluggish recovery: Peak-totrough decline in GDP of 7.1%. The level of output has since recovered by just 3.4% (from its low in Q2 2009).

Q3 saw some rebound in GDP (0.5% q/q) following nearstagnation in Q2. Forwardlooking indicators point to a relapse.

Our central forecast is for the UK to narrowly avoid recession: growth of 0.1% q/q in Q4 and Q1, but the latest survey data suggest downside risks.

We forecast GDP growth of 1.0% in 2011 and 2012.



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### Medium-term growth: Slower for longer? Long-run average UK GDP growth is around 21/4-21/2%. UK GDP, % y/y 8 These trends underpin the OBR's medium-term GDP projections: 2.9% real, 5.7% nominal. 6 OBR assumes real trend rate of 2.1% from 2013 onwards: Output per hour worked: +2.0% Average hours worked: -0.2% 0 Employment rate: Population: -0.2% +0.5% -2 Long-run trend rates are determined by factors such as technological progress – hard to incorporate this into an economic forecast. But balance sheet constraints and deleveraging will provide a persistent headwind. -4 -6 1970 1980 1990 2000 2010 6

### Inflation outlook

Peak within sight

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## Medium-term growth: Slower for longer?

CPI inflation is close to its peak. We expect inflation to be back at its 2% target by early 2013.

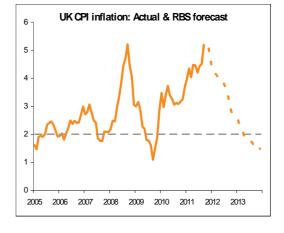
#### What brings inflation down?

- Temporary upside distortions drop out (VAT hike, global energy shock).

  Persistence of economic spare capacity.
- Continuation of muted wage inflation against backdrop of rising unemployment.

Main upside inflation risk: sterling. Essential the UK government retains credibility in global financial markets.

At this stage, there is no particular reason to believe there will be any tendency for UK inflation to overshoot its target in the medium-term.



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### **Conclusions**

Some of the near-term pessimism surrounding the **public finances** looks exaggerated. Modest upward revisions to borrowing in 2011-12 are likely, but not to the extent that markets will balk. Bigger risks in 2012-13 FY (£7bn overshoot).

Event risk: OBR may unveil more radical revisions to its **medium-term growth and borrowing forecasts**, but we do not expect any such changes before the spring 2012 Budget (the November 29<sup>th</sup> update is more likely to involve 'scenario analysis').

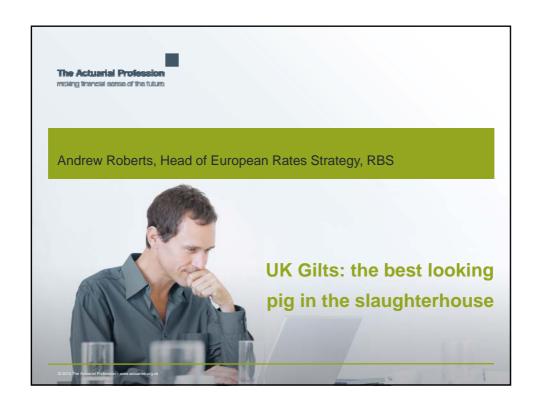
UK deficit reduction rests on **spending restraint**, **not further tax rises** – political will is more important than the economic cycle. Forecast revisions will amount to a change of gear, not a change of direction.

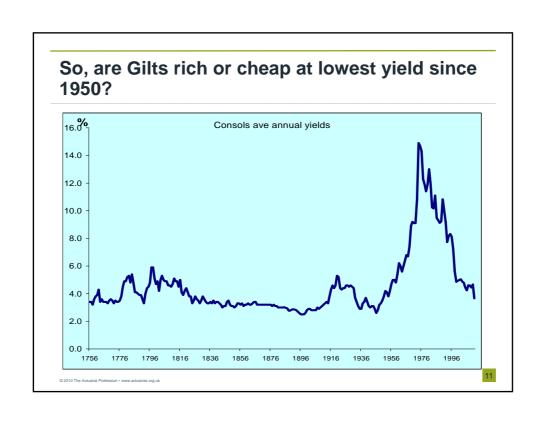
GDP growth will average closer to 11/2% over the next decade than the 21/2% long-run

**Inflation** has been more elevated and stickier than expected, but significant declines are likely in the coming months: petrol price base effects, VAT hike dropping out, utility price rises largely in the data, persistent spare capacity, weak household income growth.

Receding inflation + ongoing fiscal consolidation = **looser for longer monetary policy**. We expect another £50bn of QE in February 2012. Financial markets do not expect a BoE Bank Rate rise until 2014.

UK has a plan and will continue to implement it. Some fiscal slippage is likely but will probably be manageable. There is a sense of economic and financial realism/acceptance in the UK, hence, **the UK remains a 'safe haven'** (everything is relative).





#### **Themes**

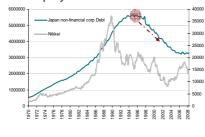
- Deleveraging = investors have had enough propping up debt fuelled growth => lower trend GDP
- Fiscal tightening necessary to avoid capital flight.
- Problem! happening in a slowdown. Slowdown becomes dramatic = recession.
- You need monetary ease. Problem! ECB hard money hawks in the way (three cheers for the Bank of England)
- Sovereign collapse in EMU = problem for banks that lent them the money = problem for the sovereigns who sponsor those banks
- Winners are those countries with flexible central banks. Eg USA, UK. Also, Canada, Australia, Sweden, Norway, Denmark, Singapore
- UK has been my top 'safe haven' play in the world for 18 months (went long in April 2010). Reappraisal of BoE, willingness by govt to enact fiscal tightening, relative merits as EMU countries ran into trouble. One risk: Big UK bank balance sheets

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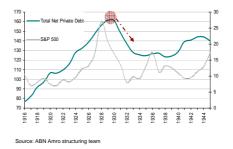
# Deleveraging is a slow and painful process

- Both Japan during the 1990s and US during the 1930s took years to delever
- There is a lag between a market crash and deleveraging
- The financial crisis is global this time (more so than the Great Depression era)

Japan in 1990: Leveraging and the Equity Market

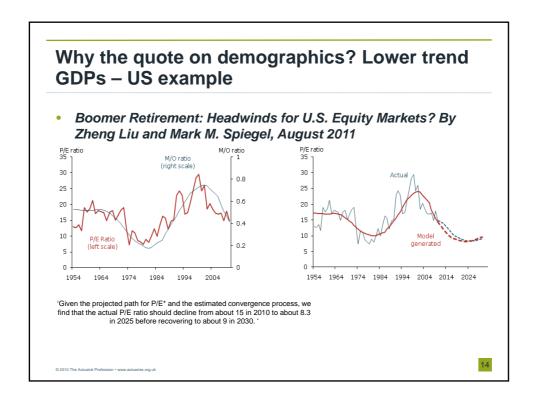


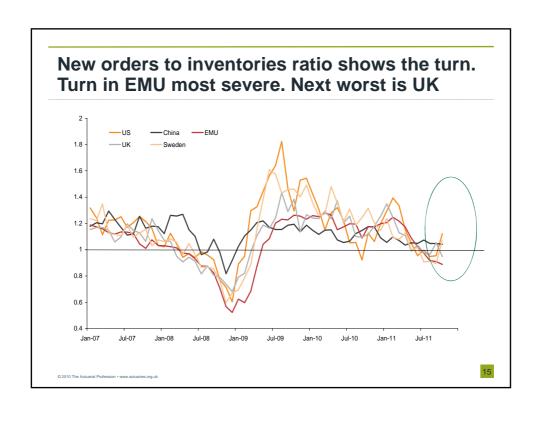
US during the Great Depression

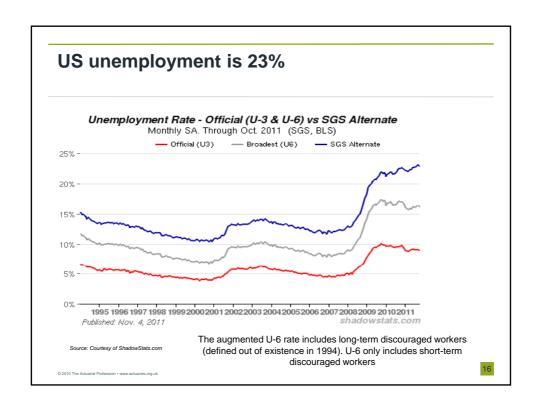


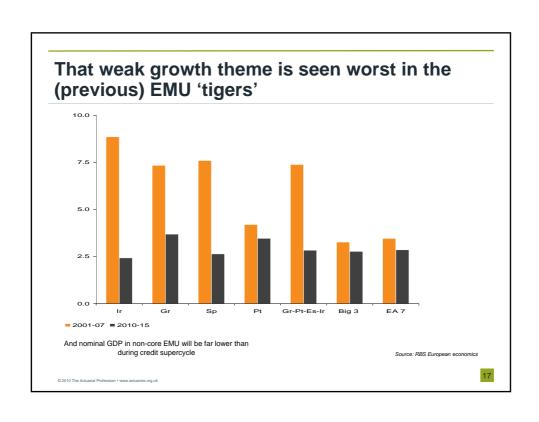
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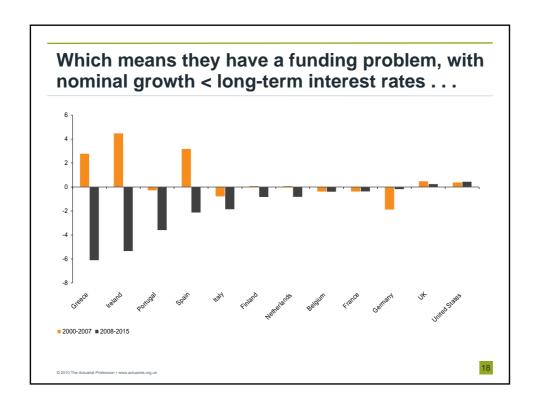
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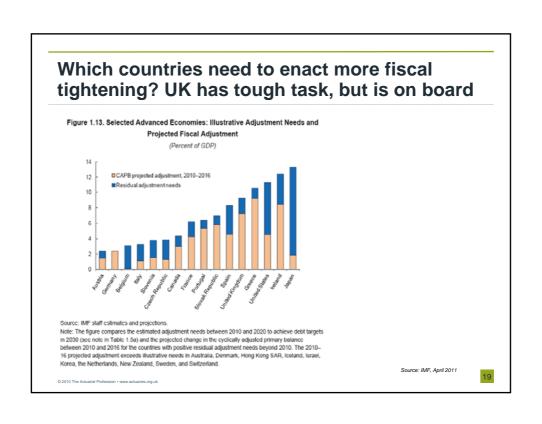












# We like high quality corporate risk versus sovereign risk

Protecting yourself against sovereign failure is more expensive than protecting yourself from corporate failure



#### Tin hat companies

Vodafone, BAT, Danone, Nestle, Tesco, Imperial Tobacco, EON, Sanofi, GDF Suez, KPN

#### Sun hat companies

WPP, Anglo American, Xstrata, Daimler, BP, Vinci, PPR, Sainsbury, Casino, St Gobain



# And too much debt to service. Everyone fears multi trn writedowns

Total sovereign debt writedowns to 'sustainable' debt to GDP levels

	Total sovereign debt	Sovereign debt/GDP	Haircut required to reach 'sustainable' 50% debt/GDP level	€on debt to write down
Portugal	161	83%	40%	64
Ireland	148	96%	48%	71
Greece	329	142%	65%	213
Spain	639	60%	17%	107
Italy	1,843	119%	58%	1,069
Belgium	341	97%	48%	165
Stressed sovereigns	3,461	98%	49%	1,688
Euro zone	7,858	85%	41%	3,257
EU	9,849	80%	38%	3,709

Source: European Commission, IMF, RBS calculations

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