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Annuities - FSA background

- "Thematic work on Open Market Options" announced October 2007
- "We found it difficult to draw simple conclusions about what is the "right" level of OMO transfers"
- Examples of "poor practice"

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- failing to explain OMO can result in higher pension
- insufficient inclusion of most important information (OMO, GAR $\ldots)$
- confusing best rate with best type of annuity
- 40% of material not good enough



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Financial Conduct Authority ("FCA")



- TCF: "We expect firms to base their business models, their culture and how they run their businesses on the principle of treating customers fairly \ldots " (July 2013)
- "Operational objectives" Financial Services and Markets Act 2000
- · Consumer protection objective
 - "... securing an appropriate degree of protection for consumers"
 - depends on kinds of investment, differing consumer expectations/expertise



Financial Conduct Authority ("FCA") cont.d



- · Competition objective
- differing consumer information needs new market entrants
- "Competition is a process of rivalry between the firms seeking to win customers' business over time ... what matters are the outcomes that competition delivers the consumers"
- Problems in the FCA's eyes
 low switching rates
 "problems in the way consumers ... make decisions"
- Nuclear option: OIVOP



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Thematic review of annuities (TR14/2)

- - OMO rules introduced by FSA in 2002
 - 2012: 60% of annuities purchased from existing provider or through third-party arrangements
 annuity purchasers "could increase their income by £67 per year" (before tax)
 - £135 for enhanced annuities
- "Overall standard annuities offered to existing pension customers were expected to be more profitable than annuities written in the open market"





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HMT: Freedom and choice in pensions	_
Opportunities + Risks	
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FCA: Framing of retirement income options	
(December 2014)	
 " consumers seem to associate the term "annuity" with poor value products even though consumers appear to value the underlying characteristics of 	
the annuity"	-
 "Consumers in households with less than £30,000 [household income] appear to respond more strongly to the framing of retirement choices" 	
.7.	
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Annuities sales practices: FCA thematic review	
(TR14/20)	
ABI Code not working, in FCA's view	
"The majority did not actively encourage customers to shop around,	
or repeat the shopping around message" "Poor" training/inappropriate call scripts	
leatitute and foculty	

Annuities sales practices: FCA thematic review (TR14/20) cont.d

- Evidence of OMO/ABI Code being circumvented by:
 - regular contact through the "retirement journey"

 - incentivisation of rollover sales
 not explaining significance of GAR

 - not explaining when an MVR will apply on a with-profits product
 not explaining when an MVR will apply on a with-profits product
 not explaining the advantage of enhanced annuities: FCA's greatest concern
- OMO thematic work in 2008: "... firms should have been in no doubt about their responsibilities ... in relation to enhanced annuities"



Behavioural economics: FCA's approach



- PPI an example of irrational consumer behaviour
- BE rules + enforcement
- BE influences FCA's view of "appropriate degree of consumer protection" (FSMA objective) and consumer responsibility for own actions
- "Correcting consumers' behavioural errors may at times be crucial if the FCA is to achieve its consumer protection objective"



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Behavioural economics: FCA's approach cont.d

- "Framing" (presenting) information can undermine competition
 - "Because of biases, consumers tend to stick with their existing products ..."
- Cross-subsidies between consumer groups
 - risk of regressive impact



Behavioural economics: FCA's approach cont.d

- BE: help identify risks via "business model and strategy analysis"
 - rip offs : uncompetitively high margins
 - suckers: concentrated profits from a small group of consumers
 - bargains: innovative products that appear very cheap
 - traps: contract features that often target behavioural biases
 - regret: reported or potential regret
 - folly: choices out of line with common sense
 - confusion: observed or likely confusion



Behavioural economics: FCA's approach cont.d

- FCA =
 - more/different information
 - distribution controls
 - product bans

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Market study on retirement income (final report March 2015)

- "... the market is not working well for consumers"
 - not enough shopping around
 - framing effects
 - pension freedom risks exacerbating lack of shopping around
- FCA accepts brand loyalty need not indicate market failure
- Remedy 1: annuity quote comparison → consultation (rules 2016)



Market study on retirement income cont.d • Remedy 2: comms "framing effects" to be trialled

- Remedy 3: wake-up comms and ABI Code _____ consultation (CP15/30 below)
- Remedy 4: "pensions dashboard" HMG
 - to govern all pension savings, including state
 NL and DK's DP solution

- complicated by pension freedoms

- Remedy 5: market monitoring

 - roll-over proportionproportion giving up GAR





Guidance guarantee: retirement risk warnings (PS15/4)



- COBS 19.7 introduced on 6 April 2015
- Triggered by accessing pension funds
- Insurer must "encourage" use of pensions guidance/regulated advice
- Must ask questions to establish existence of "risk factors" (e.g. health status; whether customer has shopped around; debt) but see CP15/30 re small pots
- Must give "appropriate risk warnings" before sale
- Record keeping in relation to risk warnings

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FCA (CP15/30): proposed rule changes

- January: consultation closed
- To replace ABI Code by COBS rules
- Early 2016: another review of retirement income market
- OMO options statement (and reminder) must not include application for decumulation product
- Every comm about cash withdrawal from pension product
 - information when fund may be exhausted
 - at least annually





FCA (CP15/30): proposed rule changes cont.d

• Every communication about annuity options must include information about factors affecting payments



- Every communication concerning access to pension pot should
 "not emphasise any potential benefits of the firm's own products and services in a way that disguises, diminishes or obscures important information ..." contained in the Money Advice Service fact sheet "prominently highlight the ability to shop around ..." and
 - state that other providers may offer greater income



Projections must reflect GARs



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FCA (CP15/30): proposed rule changes cont.d



- "Pension freedoms offer greater choice which in turn increases the need to shop around .
- FCA recognises the danger of running out of money, but will regular projections help?
- transferee firms may end up giving risk warnings, undermining impact
- Non-advised annuity purchase

 price comparison website commission (now disclosable) can exceed advice
 remedy?



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FCA (CP15/30): proposed rule changes cont.d

- "Lifestyling"

 - Inestyining
 complicated by new freedoms
 complicated by new freedoms
 comms to allow informed decisions, based on: best interest rule; fair, clear and not misleading rule; and Responsibilities of Providers and Distributors for the Fair Treatment of Customers (RPPD)
- - FCA asks whether compensation should be the same (no limit for life insurance contracts now, but non-insurance capped at £50,000)



Secondary	, annuity	v market i	HMT.	December



- Providers will be able to buy-back their own annuities (through a regulated intermediary) – subject to a new regulatory permission – with ability to buy-back low-value annuities direct
- Annuities as pension scheme assets: in the name of an individual
- Tax: Spring 2016 consultation?
- Provider can veto assignment incentivised to do so, given overpayment risk associated with transfer?



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Secondary annuity market cont.d

- Consumer protection: tension with new pension freedoms
- Advice requirement to be legislated for (subject to a "threshold")
 new FSMA section 137 FBA FCA
- FCA to consider risk warnings
- Fair value: FCA on-line tool to provide estimate, but would this address ancillary costs (advice; admin costs of provider)?



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Secondary annuity market cont.d



- Dependants:
 - contracts (Rights of Third Parties) Act 1999
 - dependant consent for assignment only relevant if entire income stream is assigned: can/should dependant's pension continue post-assignment of main rights?
 - pricing/fairness issue if dependant rights effectively end (akin to loss of GAR)



Secondary	/ annuity	/ market	cont.d



- Pricing focus on buy-backs: price to reflect administrative savings?
- Risk of dependant harm
- FCA consultation 2016

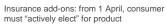


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Mis-selling: Lessons from the past

- No detailed assessment of how product was being sold and to whom
- No MI about performance of the product
- Incentive scheme mis-match with consumer interests
- Low claim rates and no analysis why

PPI and Card Protection spectre







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Avoiding mis-selling: Practical steps

- Identify target market
 - what does market need?
 - stress test products
- Consumer comms
 - appropriate type/level of information for target market?
- Product approval process
 - structured products guidance, FSA March 2012
 - executive sign-off and stress testing



Avoiding mis-selling: Practical steps cont.d

- Distribution
 - to be appropriate for product and target market
- Monitoring
 - MI e.g. covering split of existing/new customer sales; profitability; complaints



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HM Treasury (October 2015): Financial advice market review



- Post-RDR recognition of advice gaps
- · Recognition of diversity of income/education/tech ability/age
- "... retail investment products (which includes pensions, retirement income products, and investments) sold without advice has increased from around 40% in 2011/12 to around two-thirds in 2014/15"
- Recognition of regulatory cost of providing advice and liability risk (including no FOS longstop)
- Development of automated advice encouraged



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HM Treasury: Financial advice market review cont.d

- HM Treasury's initial focus on pension saving and taking an income on retirement
 - FCA Retirement Income Market Data July September 2015 showed 42% go into drawdown without adviser; 68% GARs not taken up
- Trust issue: FCA consumer spotlight "around half of people do not trust financial services firms at all" irony of market failure



Appendix: PRIIPs Regulation – Key terms

- PRIIP packaged retail and insurance based investment products
 Definition includes: investment product which offers a maturity or surrender value and where that maturity or surrender value is wholly or partially exposed, directly or indirectly, to market fluctuations"
- KID key information document (a new pan-European disclosure document that all retail investors should receive prior to investing in a PRIIP)
- PRIIPs Regulation comes into force on 31 December 2016



